

Message Text

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ORIGIN DLOS-07

INFO OCT-01 AF-05 EUR-06 EA-07 NEA-09 ISO-00 ARA-10 IO-03

PCH-10 /058 R

66618

DRAFTED BY D/LOS:TCAPPEL:LB

APPROVED BY D/LOS:SHMCINTYRE

EA/RA MR. LAMBERTSON ARA/LA /PLC - MR. MARTIN

AF/RA-MR. NOBBE NEA/RA - MR. SEARING

EUR/RPE - MR. LIEBOWITZ

----- 069584

R 011953Z AUG 74

FM SECSTATE WASHDC

TO ALL DIPLOMATIC POSTS

CINCLANT

CINCPAC

AMEMBASSY SUVA BY POUCH

USINT BAGHDAD BY POUCH

AMEMBASSY ATHENS BY POUCH

AMEMBASSY ANKARA BY POUCH

AMEMBASSY NICOSIA BY POUCH

AMEMBASSY BANJUL

XMT AMEMBASSY SUVA

AMEMBASSY ATHENS

AMEMBASSY ANKARA

AMEMBASSY NICOSIA

AMEMBASSY BANJUL

USMISSION USUN NEW YORK

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CINCLANT AND CINCPAC FOR POLAD, DAKAR PASS BANJUL

FOLLOWING REPEAT CARACAS 7084 SENT ACTION SECSTATE INFO USUN
NEW YORK USIA WASHDC JUL 27TH.

QUOTE:

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UNCLAS CARACAS 7084

DEPT. PLEASE PASS ALL DIPLOMATIC POSTS EXCEPT CARACAS

USIA FOR IPS AND IBS

FROM US DEL LOS

E.O. 11652: N/A

TAGS: PLOS

SUBJECT: LOS: WEEKLY UNCLASSIFIED SUMMARY REPORT JULY 19-25

1. SUMMARY: IN COURSE OF SHORT WEEK DUE TO VENEZUELAN NATIONAL DAY COMMITTEES CONTINUED COMBINATION OF FORMAL AND INFORMAL MEETINGS. U.S. MADE STATEMENTS ON STRAITS IN COMMITTEE 11 AND ON SCIENTIFIC RESEARCH IN COMMITTEE III. U.S. AND USSR STATEMENTS ON STRAITS BOTH STRESSED CENTRAL IMPORTANCE OF ACCEPTABLE REGIME. U.S. STRAITS STATEMENT INTENDED TO EXPLAIN HOW U.S. POSITION ON TRANSIT WOULD ALSO MEET LEGITIMATE COASTAL STATE INTEREST IN SAFETY, SECURITY, POLLUTION ETC. AND ALSO STRESSED IMPORTANCE OF OVERFLIGHT. STATEMENT ON SCIENTIFIC RESEARCH POINTED OUT DIFFICULTIES IN COST AND INCENTIVE OF HAVING TO OBTAIN PRIOR CONSENT OF EACH COASTAL STATE IN AREA COVERING ONE THIRD OF THE OCEANS. WEEK WAS CHARACTERIZED BY SENSE OF DRIFT AN INABILITY TO BRIDGE GAP BETWEEN GENERAL OUTLINES OF AGREEMENT AND HARD NEGOTIATIONS ON SPECIFICS. END SUMMARY.

2. COMMITTEE I: DEEP SEABED REGIME: A. COMMITTEE CONTINUED IN INFORMAL SESSIONS READING OF REGIME ARTICLES AS PREVIOUSLY DRAFTED. DISCUSSION ON QUESTION OF ARTICLE 9 ON WHO MAY EXPLOIT THE SEABED, WITH U.S. INTRODUCING THEN WITHDRAWING A PROPOSED SUBSTITUTE TEXT, SINCE IT EVIDENT THAT COMMITTEE NOT YET PREPARED TO NEGOTIATE ON THIS CENTRAL ISSUE WHICH CONCERNS ALTERNATIVES OF NON-DISCRIMINATORY ACCESS TO SEABED MINERALS VERSUS EXPLOITATION BY THE PROPOSED "ENTERPRISE". PERU ONCE AGAIN RESPONDED STRIDENTLY TO U.S. POSITION ON RIGHT OF ACCESS. SEVERAL NEW PROPOSALS HAVE NOW BEEN INTRODUCED INCLUDING GROUP OF 77-SPONSORED TEXT PROPOSED AS A SUBSTITUTE FOR ALTERNATIVES ON ENTERPRISE AND MIXED SYSTEM AND JAMAICAN PROPOSAL WHICH EMPHASIZES NEED TO DEFINE EXPLOITATION SYSTEM IN TERMS OF SPECIFIC INTERESTS IT MUST PROTECT. CHANGES WERE ALSO MADE IN ARTICLE 10 ON UNCLASSIFIED

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PRODUCTION CONTROLS WITH U.S. AMENDMENT EMPHASIZING THAT EXPLOITATION OF RESOURCES SHOULD BE CARRIED OUT IN A MANNER TO PRODUCE MAXIMUM BENEFITS TO PRODUCERS AND CONSUMERS OF RAW MATERIALS AND THE PRODUCTS MADE FROM THEM.

B. DISCUSSION OF ARTICLE ON PRODUCTION CONTROLS FOLLOWING ON UNCTAD SPEECH LAST WEEK LED NUMBER OF DELS TO RAISE QUESTIONS ABOUT ECONOMIC IMPLICATIONS OF SEABED MINERAL PRODUCTION WHICH HAS PREVIOUSLY BEEN

RAISED BY LAND-BASED PRODUCERS AND NOT BY THE MAJORITY OF CONSUMING STATES. CHAIRMAN ENGO SUGGESTED POSSIBILITY OF ORGANIZING PRIVATE SEMINAR WHERE ECONOMISTS FROM VARIOUS DELEGATIONS COULD EXPLAIN IN SIMPLE TERMS PROBABLE ECONOMIC EFFECTS OF SEABED PRODUCTION, AND DIFFICULTIES WITH SOLUTIONS SUCH AS PRODUCTION CONTROLS.

3. COMMITTEE II-STRAITS, TERRITORIAL SEA, ECONOMIC ZONE, ETC:

A. DEBATE ON STRAITS ITEM CONTINUED DURING WEEK WHILE CHAIRMAN REVISED AND PRESENTED NEW WORKING PAPER ON AGENDA ITEM ON TERRITORIAL SEA. US STATEMENT ON STRAITS EMPHASIZED "CENTRAL IMPORTANCE" WHICH US ATTACHES TO ACCEPTABLE REGIME. USSR EXPLAINED THEIR DRAFT ARTICLES, EMPHASIZED DAMAGE TO FLOW OF COMMERCE FOR ANY HINDRANCE TO PASSAGE, AND SAID THEY WOULD NEVER AGREE TO INNOCENT PASSAGE REGIME IN STRAITS CONNECTING TWO PARTS OF HIGH SEAS. STATEMENTS DURING WEEK SHOWED MARKED SHIFT IN FAVOR VARIOUSLY PHRASED UNIMPEDED PASSAGE REGIME WITH DENMARK AND FINLAND INTRODUCING AMENDMENT TO UK ARTICLES WHICH WOULD EXCLUDE FROM ANY NEW TRANSIT REGIME STRAITS LESS THAN SIX MILES WIDE AND HENCE PRESENTLY OVERLAPPED BY TERRITORIAL SEAS.

B. IN US STATEMENT, JOHN NORTON MOORE SAID THAT THERE COULD BE NO SUCCESSFUL CONFERENCE UNLESS STRAITS QUESTION WAS ADEQUATELY RESOLVED. STATEMENT WENT ON TO DEAL WITH EXPRESSED CONCERNS OF STATES AND REPEATED THAT RIGHT SOUGHT WAS ONE OF TRANSIT AND NOT A RIGHT TO ENGAGE IN ACTIVITIES INIMICAL TO THE SECURITY OF THE COASTAL STATES. SHIPS WOULD PASS IN THE NORMAL CODE USING CUSTOMARY NAVIGATIONAL ROUTES AND APPLICABLE TRAFFIC SEPARATION SCHEMES. US SUPPORTS OBLIGATION TO RESPECT INTERNATIONAL SAFETY AND POLLUTION REGULATIONS, AND ENFORCEMENT OF INTERNATIONALLY APPROVED TRAFFIC SEPARATION SCHEMES BY THE COASTAL STATE. US ALSO URGED COASTAL STATES TO SEEK SPECIAL INTERNATIONALLY APPROVED REGULATIONS FOR STRAITS WHICH MAY REQUIRE SPECIAL

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TREATMENT FOR SAFETY OR ENVIRONMENTAL REASONS. PART OF STATEMENT DEALT WITH INTERNATIONAL IMPORTANCE OF RIGHT OF OVERFLIGHT OF STRAITS, POINTING OUT THAT CHICAGO CONVENTION DIFFERENTIATES BETWEEN FLIGHTS OVER TERRITORY WHICH ARE SUBJECT TO STATE CONSENT AND FLIGHTS OVER HIGH SEAS WHICH ARE NOT, AND THAT CHICAGO CONVENTION DOES NOT APPLY TO STATE AIRCRAFT. HENCE FAILURE TO PROVIDE FOR OVERFLIGHT WOULD SERIOUSLY ALTER BASIC RIGHT.

∴ IN CONTRAST TO GENERALLY CONSTRUCTIVE TONE OF STATEMENTS, TANZANIA MADE MOST EXTREME STATEMENT TO DATE REFUSING TO CONSIDER RIGHTS OF OVERFLIGHT OR ANY DIFFERENCE BETWEEN STRAITS AND TERRITORIAL SEAS, AND SUPPORTED NEED FOR ADVANCE NOTIFICATION EVEN FOR INNOCENT PASSAGE OF WARSHIPS.

D. AT WEEKS END, COMMITTEE II CHAIRMAN CIRCULATED REVISION OF PAPER

ON TERRITORIAL SEA WHICH ACCOMMODATES STATES SUPPORTING INCLUSIONS OF ITEMS ON INNOCENT PASSAGE, AND ON ARCHIPELAGOS. AT SUGGESTION OF MEXICO, IT WAS AGREED THAT WORKING PAPERS ON EACH ITEM WILL BE LIMITED TO THE ORIGINAL DRAFT AND TWO REVISIONS.

4. COMMITTEE III: MARINE POLLUTION AND SCIENTIFIC RESEARCH.

A. INFORMAL SESSIONS ON MARINE POLLUTION BEGAN REVIEW OF TEXT DRAFTED IN SEABED COMMITTEE. MOST SIGNIFICANT OF NEW AMENDMENTS WOULD ESTABLISH VIRTUAL DEVELOPING COUNTRY EXEMPTION FROM INTERNATIONAL ENVIRONMENTAL REGULATIONS. BRAZIL AND INDIA FAVORED CHANGING ARTICLE ON OBLIGATION TO CONFORM TO GENERALLY ACCEPTED INTERNATIONAL STANDARDS FOR MARINE BASED SOURCES OF POLLUTION TO AN OBLIGATION MERELY TO TAKE SUCH STANDARDS INTO ACCOUNT. ANOTHER AMENDMENT WOULD REQUIRE THAT AN ECONOMIC DEVELOPMENT FACTOR BE CONSIDERED IN DEVELOPING INTERNATIONAL STANDARDS. SMALL INFORMAL GROUP WILL WORK ON AMENDMENTS TO PREVIOUSLY DRAFTED ITEMS WHILE COMMITTEE CONSIDERS ITEMS NOT DISCUSSED IN DETAIL IN SEABED COMMITTEE.

B. SCIENTIFIC RESEARCH: US STATEMENT ON SCIENTIFIC RESEARCH EMPHASIZED THAT A "CONSENT REGIME" WOULD NOT FURTHER BADLY NEEDED MARINE RESEARCH THAT OCEANIC PROCESSES DO NOT RESPECT MAN-MADE BOUNDARIES, AND OUTLINED A SERIES OF OBLIGATIONS WHICH IF IMPOSED UPON THE RESEARCHER WOULD UNCLASSIFIED

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ADEQUATELY PROTECT THE INTERESTS OF THE COASTAL STATE. (SEE WIRELESS FILE FOR TEXT OF US STATEMENTS).
STEVENSON
UNQUOTE KISSINGER

NOTE BY OC/T: 167505 POUCHED ABOVE ADDRESSEES.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LAW OF THE SEA, REPORTS, MEETING PROCEEDINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 01 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE167505
Document Source: CORE
Document Unique ID: 00
Drafter: TCAPPEL:LB
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740210-0433
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740881/aaaacryy.tel
Line Count: 201
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN DLOS
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: WorrelSW
Review Comment: n/a
Review Content Flags:
Review Date: 08 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <08 JUL 2002 by reddocgw>; APPROVED <22 JAN 2003 by WorrelSW>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: LOS: WEEKLY UNCLASSIFIED SUMMARY REPORT JULY 19-25
TAGS: PLOS, PBOR, PFOR, CARACAS
To: ALL POSTS MULTIPLE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005